

Information contained in this report was compiled as part of ODIHR's 2022 Hate Crime Report.
For more information, including on previous years' reporting, please visit: hatecrime.osce.org/spain

For more information about ODIHR's Hate Crime Report, visit: hatecrime.osce.org/our-methodology

1 2022

Summary

Spain regularly reports hate crime data to ODIHR. Spain publishes [annual reports](#) on hate crimes.

Spain implemented ODIHR's Training Against Hate Crime for Law Enforcement ([TAHCLE](#)) programme in 2019, and the Prosecutor General's Office has established a network of dedicated hate crime prosecutors across the country. A regional TAHCLE in Valencia was implemented in 2016.

The Ministry of Interior has a dedicated [protocol](#) that regulates how law enforcement handles hate crime cases and sets out the specific rights of hate crime victims. Within the Ministry, the Spanish National Office Against Hate Crimes (ONDOD) is responsible for the [Hate Crime Action Plan](#) (adopted for 2019-2021, 2022-2024 and 2025-2028). Currently, the Action Plan covers the areas of victim support, hate crime prevention, training and awareness raising, co-ordination among state authorities, civil society and the private sector, development of a monitoring and co-ordination system for hate crime investigation, and the allocation of adequate human resources for the National Police and the Guardia Civil.

In 2023, Spain implemented a new national Strategic Framework against racism and xenophobia

[Hate crime data collection in Spain](#)

[Support for hate crime victims in Spain](#)

[Hate crime capacity building in Spain](#)

[Spain's hate crime legislation](#)

ODIHR's Key Observation

ODIHR recognizes Spain's efforts to expand the list of protected characteristics in the national law and efforts to co-ordinate the work of government agencies to address hate crime. However, based on the available information, it observes that Spain would benefit from strengthening collaboration with and facilitating the efforts of civil society working to address hate crime and support hate crime victims.

Official Data

The police figures presented here may include offences that fall outside of the OSCE's hate crime definition, such as hate speech. Prosecution figures refer to the number of indictments.

| Year | Hate crimes recorded by police | Prosecuted | Sentenced |
|------|--------------------------------|------------|-----------|
| 2022 | 1,869 | 191 | 152 |

Police data by bias motivation

The breakdown below does not include 245 offences motivated by ideology.

755

Racist and xenophobic hate crime

459

Anti-LGBTI hate crime

This category includes both hate crimes based on sexual orientation and those based on gender identity.

189

Gender-based hate crime

116

Unspecified

The bias behind the offences in this category was not specified.

47

Other hate crime based on religion or belief

This category includes anti-Muslim and anti-Christian hate crimes as well as other hate crimes based on religion and belief, except for anti-Semitic hate crimes.

23

Disability hate crime

22

Anti-Roma hate crime

13

Anti-Semitic hate crime

Police data by type of crime

The breakdown below does not include 245 offences motivated by ideology.



Unspecified

National Developments

On 14 July 2022, the [Integral Law 15/2022 for Equal Treatment and Non-Discrimination](#) came into force, consolidating the anti-discrimination regulations in the country. It was accompanied by the Organic Law 6/2022 of 12 July 2022, which amended some provisions of the Penal Code, and introduced Roma to the **list of protected characteristics**.

In September 2022, an [inter-agency agreement](#) on co-operation to address racism, xenophobia, bias against the LGBTI community and other forms of intolerance was renewed for four years. The document co-ordinates co-operation between relevant ministries and public institutions working on hate crimes.

As part of the implementation of the second [Action Plan to combat hate crimes](#) (2022-2024), developed in 2021 by the **Ministry of the Interior**, the **Civil Guard** established specialized units responsible for handling and investigating hate crimes. Violent Extremism and Hate Teams (EVO) tasked with investigating hate crimes were also created at the national and regional levels by the **National Police**. The Civil Guard took part in the EUROPOL "Joint Action Day 2022 Hate Crime", conducted in several countries, resulting in the arrest of four people and one person charged for suspected hate crimes.

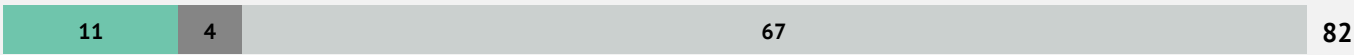
In 2022, hate crime courses for the National Police and Civil Guard officers continued. The Central Private Security Unit of the National Police conducted two specialized courses for security guards on the concept of bias indicators. Civil Guard officers participated in online training courses on related issues as part of their continuous training.

Additionally, the **General State Prosecutor's Office** introduced a specific module on hate crimes in the initial training programme for prosecutors. Several other courses on hate crimes have been offered to non-specialist prosecutors to raise their awareness of the issue.

Training courses on recently introduced legal provisions were held for **victim support professionals** working at the Offices of Assistance to Victims of Crime and the Office of Information and Assistance to Victims of Terrorism of the National Court.

Incidents reported by civil society

Total 114 incidents



Anti-Christian hate crime



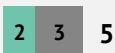
Racist and xenophobic hate crime



Anti-Semitic hate crime



Anti-Muslim hate crime



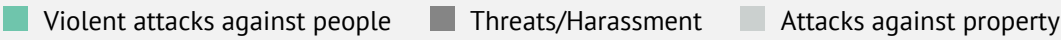
Anti-Roma hate crime



Gender-based hate crime



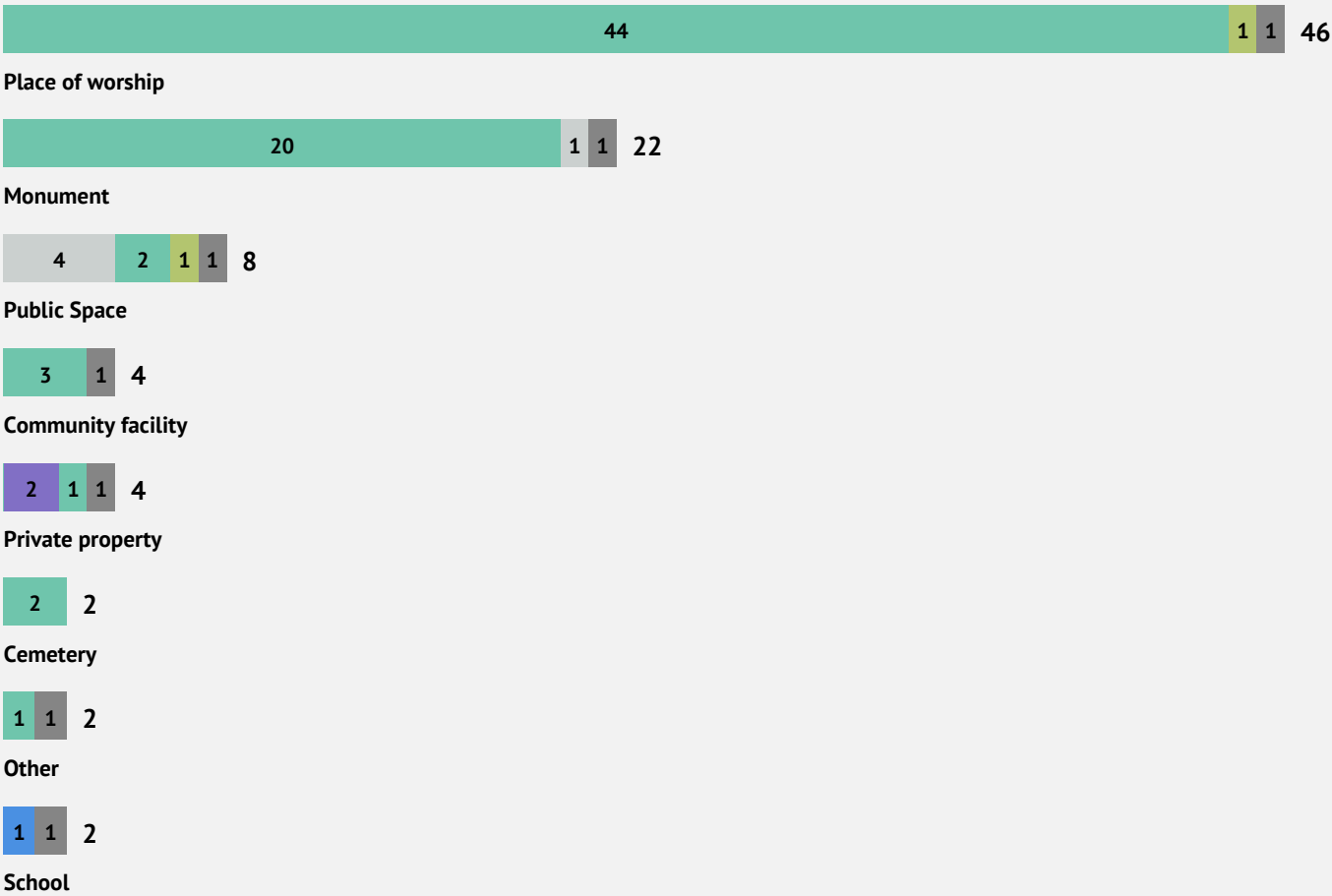
Other hate crime based on religion or belief



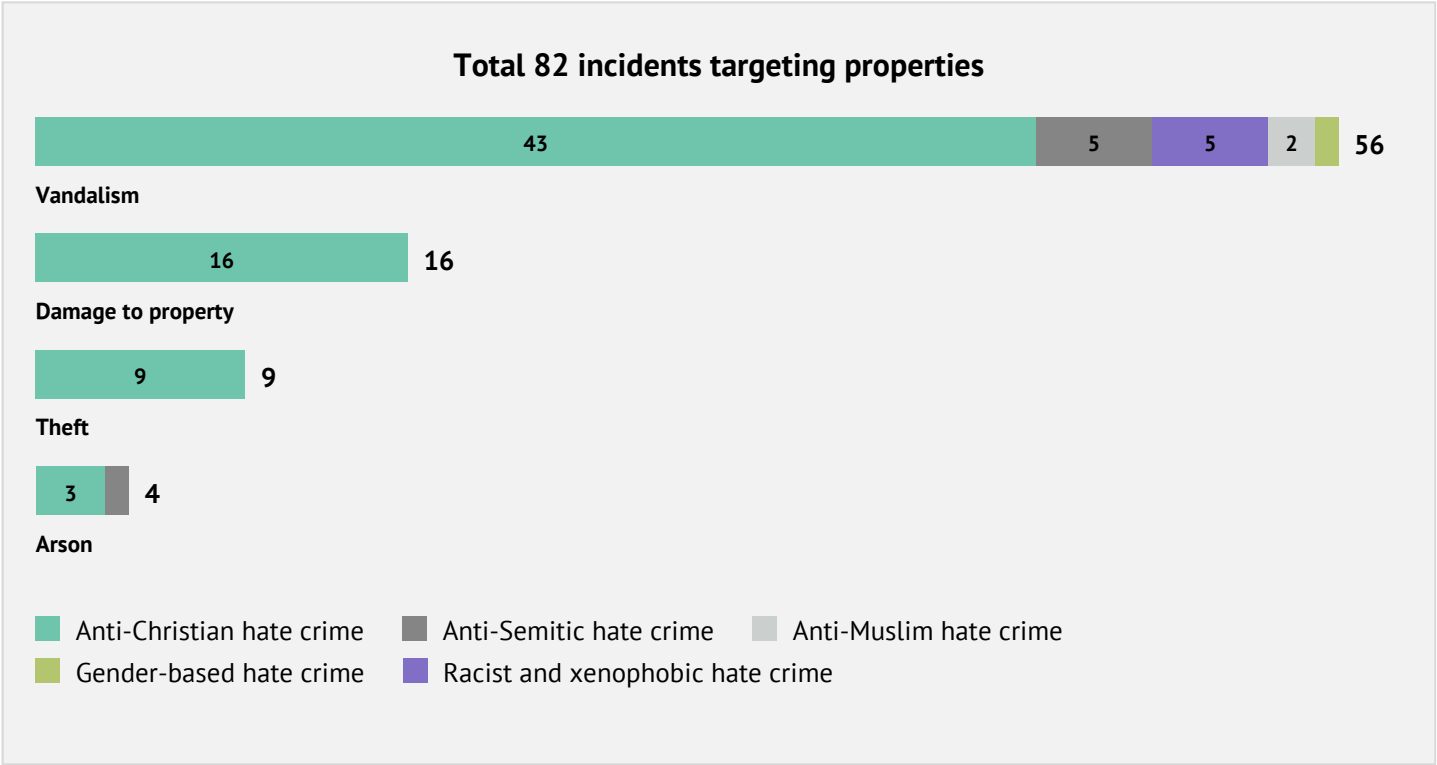
Please note that the total number of incidents may be lower than the sum of incidents presented in the breakdown chart above, as some incidents involve multiple bias motivations.

Targeted properties

Total 82 incidents targeting properties



Type of property attack



[View civil society incidents for Spain, 2022](#)