

Georgia Hate Crime Report 2021

Information contained in this report was compiled as part of ODIHR's 2021 Hate Crime Report.

For more information, including on previous years' reporting, please visit: hatecrime.osce.org/georgia

For more information about ODIHR's Hate Crime Report, visit: hatecrime.osce.org/our-methodology

Summary

Georgia regularly reports hate crime data to ODIHR. Since 2020, Georgia has published an annual report on hate crime data following an inter-agency memorandum on co-operation. Georgia implemented ODIHR's Training Against Hate Crime for Law Enforcement (TAHCLE) programme in 2019 and the Prosecutors and Hate Crime Training Programme (PAHCT) in 2017.

In 2023, Georgia introduced the National Strategy for the Protection of Human Rights, 2022-2030, which covers fundamental rights and freedoms with a particular focus on protecting vulnerable groups. In October 2023, a new memorandum was signed by state institutions representing the police, prosecution and judiciary to reflect additional responsibilities on collecting and publishing statistical data on hate crime.

[Hate crime data collection in Georgia](#)

[Support for hate crime victims in Georgia](#)

[Hate crime capacity building in Georgia](#)

[Georgia's hate crime legislation](#)

ODIHR's Key Observation

ODIHR recognizes Georgia's efforts to improve its hate crime recording and data collection and to make hate crime data public. This has led to a significant rise in the number of recorded hate crimes. However, ODIHR observes that Georgia would benefit from strengthening the inclusion of, collaboration with, and facilitating the work of civil society working to combat hate crimes and support victims.

Official Data

The number recorded by police indicates investigations into incidents for which an alleged bias motivation was detected. The prosecution figure indicates the number of prosecuted individuals.

| Year | Hate crimes recorded by police | Prosecuted | Sentenced |
|------|--------------------------------|------------|-----------|
| 2021 | 1,703 | 834 | 321 |

Police data by bias motivation

1,394

Gender-based hate crime

113

Unspecified

This bias motivation includes offences committed with bias based on age, political or other views, social affiliation, other grounds of discrimination and discrimination on multiple grounds.

106

Anti-LGBTI hate crime

This category includes 58 hate crimes motivated by bias based on sexual orientation and 48 crimes motivated by bias based on gender identity.

53

Racist and xenophobic hate crime

18

Disability hate crime

11

Anti-Christian hate crime

10

Anti-Muslim hate crime

Police data by type of crime

855

Physical assault

536

Unspecified

This category includes incidents in which multiple offences were committed, as well as other crimes not listed in the breakdown, such as negligent manslaughter and rape.

217

Threats/ threatening behaviour

77

Sexual assault

15

Damage to property

4

Homicide

1

Theft/ robbery

National Developments

In February and April 2021, the **Department of Human Rights Protection and Investigation Quality Monitoring of the Ministry of Internal Affairs** conducted two training sessions on hate crime for 90 police officers in the Samtskhe-Javakheti region and the Autonomous Republic of Adjara. In March 2021, the Department organized an online meeting with the Public Defender's Council of Religions, which was also attended by the Centre for Tolerance and international and local non-governmental organizations. During the event, the Prosecutor's Office presented measures taken to combat crimes committed on the grounds of religious intolerance.

In June and July 2021, three trainings were co-organized by the Ministry of Internal Affairs and partner institutions. The first event was a hate crime training held for 20 Ministry employees responsible for territorial and structural units. Organized as part of a Council of Europe project, the training touched upon psychological and legal issues related to hate crime. Following this, 40 Ministry employees responsible for territorial and structural units participated in a four-day training organized by the UN OHCHR aimed at enhancing their understanding of discrimination and bias-motivated crime. Lastly, the Ministry of Internal Affairs co-operated with the Council of Europe to train 20 participants on discrimination, hate speech and the investigation of hate crimes. During the event, participants learned about bias indicators, investigative standards, and specific forms of discrimination, including on the grounds of sex, disability, race, nationality, ethnicity, religion and political views, among others.

In September 2021, the **Ministry of Internal Affairs** launched a HELP course on "Hate crime and hate speech" – an online distance learning course developed as part of the Council of Europe's project on "Fight against discrimination, hate crime and hate speech in Georgia". A total of 25 Ministry employees and 25 judges participated in the course. As part of the project, in December 2021, employees of the Ministry of Internal Affairs participated in a training focused on crimes motivated by anti-religious bias.

Finally, the **High School of Justice** conducted three training sessions on discrimination and hate crimes for 75 judges and court officials from the Tbilisi City Court, other district courts and the Tbilisi and Kutaisi Appellate courts.

Notable cases

Case 1: On 5 July 2021, the offices of the "Tbilisi Pride" and the "Shame" movement were attacked and vandalized by a mob of far-right demonstrators protesting against LGBTI Pride Week. The organizations' employees were chased into the streets, and at least two other people – a journalist associated with the LGBTI community and a cameraman – were physically assaulted. A number of other participants, including journalists, were attacked during various rallies. The Ministry of Internal Affairs condemned the hate-motivated acts and launched an investigation into the incident. More than 300 persons were interviewed and a number of individuals were charged with hate crimes.

Case 2: On 31 October 2021, a transgender woman and her colleague were stabbed with a knife by a man in a massage salon, resulting in the death of the transgender victim. In November 2021, the perpetrator was charged with murder and attempted murder motivated by bias based on gender identity. In July 2022, the Tbilisi City Court sentenced him to 12 years of imprisonment. An appeal process was ongoing at the time of publication of ODIHR's 2021 Hate Crime Report.

Incidents reported by civil society

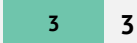
Total 51 incidents



Anti-LGBTI hate crime



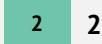
Anti-Christian hate crime



Racist and xenophobic hate crime



Anti-Muslim hate crime

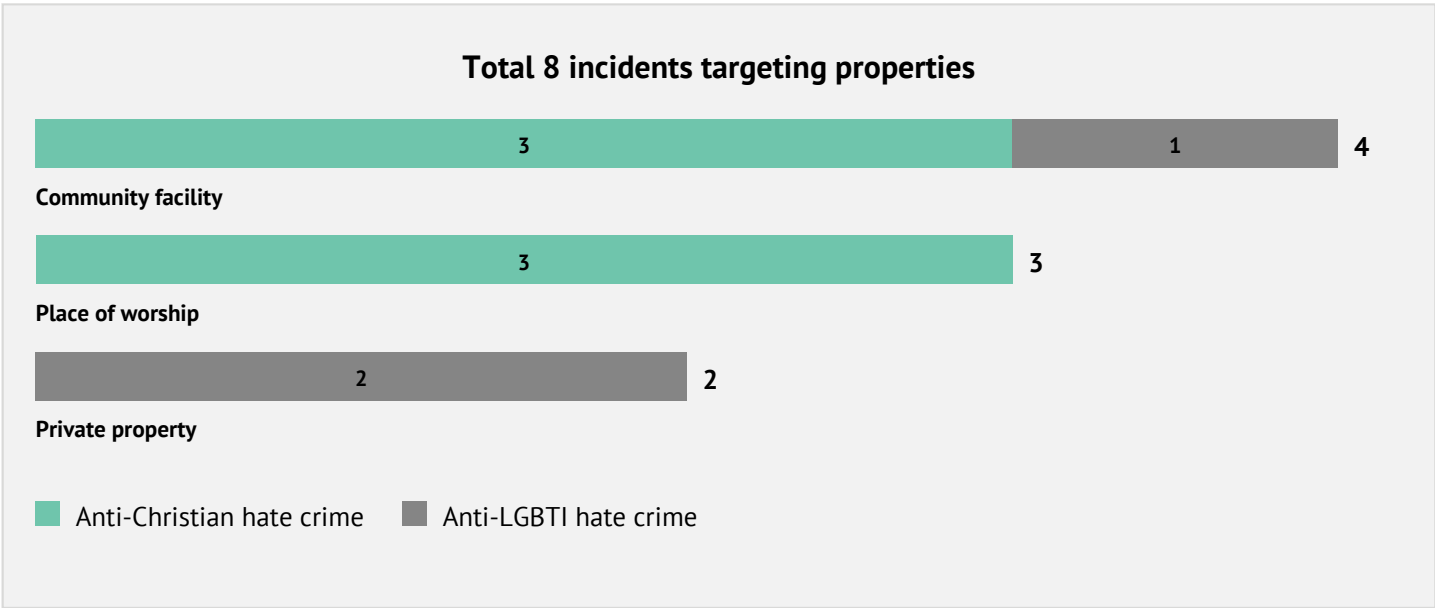


Gender-based hate crime

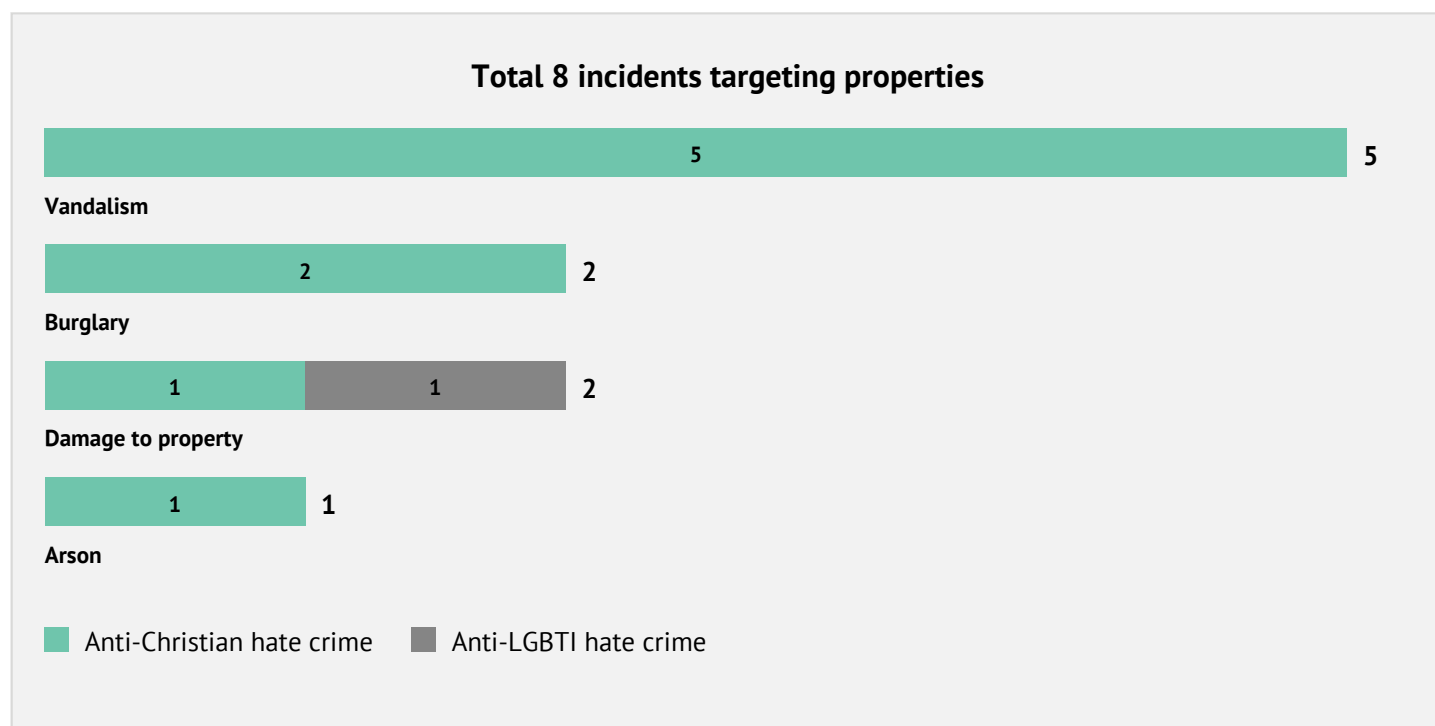
■ Violent attacks against people
 ■ Threats
 ■ Attacks against property

Please note that the total number of incidents may be lower than the sum of incidents presented in the breakdown chart above, as some incidents involve multiple bias motivations.

Targeted properties



Type of property attack



[View civil society incidents for Georgia, 2021](#)